

**Adopted Regulation Strategy
Lake of the Woods Control Board
March 12, 2019**

The Lake of the Woods Control Board held a Regulation Meeting in Kenora on March 12, 2019 and adopted a regulation strategy for the spring refill period. The strategy was formulated considering basin conditions, hydrological and meteorological forecasts, and the input of the various interests concerned with basin management. Input was provided in written and verbal reports as well as from the Board's Regulation Guide: (<http://www.lwcb.ca/regguide/index.html>).

For an update on current conditions, please refer to the Basin Data section of the Board's web site at <http://www.lwcb.ca/waterflowdata.html>. For regulation actions and directives taken under the strategy please see the Regulation Actions at <http://www.lwcb.ca/regulation/index.html>.

Lac Seul

A) Seasonal Considerations

At the October Regulation Meeting, the Board set a target level range for March 1 of a maximum of 355.50 m (1166.3 ft), and preferably no higher than 355.15 m (1165.2 ft). The level was 355.49 m (1166.3 ft) on March 1st, which corresponds to a 60th percentile level on that date, and 1 cm (1/2 in) below the upper end of the target range.

To support spawning conditions and navigation in early spring, it is desirable to have the lake level rising after mid-April. This often requires some degree of outflow reductions, but rising lake levels must be balanced against a future risk of high water, usually due to late summer or early autumn rainfall. The points below reflect ideal or desirable regulation objectives over the next few months, based on input provided to the Board.

- Regulation of Lac Seul level and outflow should consider the preferred Lac Seul, Pakwash Lake and English River levels for the fishery and tourist outfitter interests, to provide good spring spawning conditions and adequate navigation levels at the start of the walleye fishing season.
- Lac Seul level should be constant or rising after April 15 for spring spawning fish.
- The minimum spring lake level should be no more than 1.5 m (4.9 ft) below the level on November 1 for whitefish. For spring 2019, the drawdown will likely be between 1.35 and 1.55 m (4.4 and 5.1 ft).
- The desirable lake level on May 15 is no less than 355.1 m (1165.0 ft) for the walleye fishery.
- The tourist outfitters' preferred summer maximum level is 356.6 m (1170.0 ft).
- Lac Seul level and outflow should be managed to supply water requested by Ontario Power Generation and Manitoba Hydro for hydroelectric energy generation, to avoid spill in wet conditions and violation of low flow constraints in dry conditions.
- A minimum flow of 180 m³/s below Manitou Falls is desirable during spring spawning. If there is not sufficient water to meet this criterion, Lac Seul discharge should be set to maintain a uniform flow through the spawning period.

- Maintain English River flows that lead to an inflow at Caribou Falls below 550 m³/s to avoid levels at Grassy Narrows above 319.6 m (1048.6 ft) during the tourist season (May long weekend to after Thanksgiving).
- Lac Seul storage should be used to offset Lake of the Woods high/low outflow for the benefit of users of the Winnipeg River in Manitoba.
- Lac Seul level and outflow should be managed to reduce the need to close the Lake St. Joseph diversion with resulting spill down the Albany River. However, the diversion should nevertheless be closed to reduce impacts in the English and Winnipeg River basins under wet conditions.
- If inflow is above normal by May 15 and Lac Seul level meets the preference for that date, adjust outflow in May and June to target a July 15 elevation of 356.3 m (1169.0 ft), thereby reducing the risk of higher outflows in late summer due to severe storms that have become typical for that time of year.

B) Adopted Strategy

To April 15 (Drawdown Period)

Incremental Lac Seul outflow adjustments should be made through March and early April to target an end-of-winter (April 15th) level range between 354.65 and 354.85 m (1163.5 and 1164.2 ft). If freshet has not begun by this date, outflow would need to be adjusted to hold the level constant to the extent practical. Should freshet begin before this date and the target has not been reached, refill should be allowed to begin. In either case, outflow should be adjusted in consideration of the following:

- the inflow rate and volume;
- the potential for ice damage due to level rise on both the lake and the river;
- the need to maintain storage room in the lake to handle higher inflow during refill, and;
- the potential for less-than-normal spring rainfall leading to less-than-normal refill.

After April 15 (Refill Period)

The risk of high water must be balanced against the risk of not meeting refill goals if spring rainfall is below normal. As such the Board should set outflow to be responsive to spring conditions as they arrive. This will allow outflow to be increased or decreased relatively quickly in response to rainfall. Since spring rainfall is highly variable and precipitation forecasts are unreliable beyond horizons of more than a few days, regulation must be continually updated, and outflow adjusted in response to changing conditions and forecasts.

i) Low Inflow Conditions

- Outflow should be managed to ensure that Lac Seul level does not decline, and preferably rises, while providing sufficient outflow to meet downstream hydropower generation and fishery requirements.
- Target for an end-of-June level no lower than 355.46 m (1165.2 ft) with an outflow no lower than 100 m³/s, provided that flow in Manitoba is no lower than 600 m³/s.
- Target for an end-of-June level no lower than 355.1 m (1165.0 ft) with an outflow no lower than 25 m³/s, provided that flow in Manitoba is no lower than 300 m³/s.

- Consultation with interests, including OMNRF staff, tourist outfitters and the provincial hydro utilities, may be necessary to arrive at the appropriate balance between lake levels and outflows.
- If inflow remains low throughout the refill period, outflow should be adjusted to maintain a balance between upstream and downstream interests. Note that a lower decile outflow for May is approximately 50 m³/s.

ii) Moderate Inflow Conditions

- Due to concerns of high water, regulate through the refill period to hedge against wetter conditions, so that the risk of outflow above 500 m³/s is reduced.
- Target for a lake level between lower and upper quartile, while supplying water for hydropower production and for English River fishery concerns.
- Use additional water to maintain desired fishery flows in the English River below Manitou Falls, provided this does not cause high flow conditions on the Winnipeg River in Manitoba.
- Target for flow in the Winnipeg River in Manitoba between 675 and 960 m³/s.

iii) High Inflow Conditions

- As above, regulate through the refill period to hedge against wetter conditions, so that the risk of outflow above 500 m³/s is reduced.
- Balance Ear Falls outflow with the rise in Lac Seul level to reduce flood risk both on Lac Seul and on downstream areas such as Pakwash Lake.
- Seek to maintain Lac Seul level (or projected level) below upper quartile through the refill period. Outflow should remain below 450 m³/s for moderately wet conditions, below 500 m³/s for most conditions, and below 600 m³/s in all but extreme conditions.
- Increase outflow to as much as 800 m³/s to keep the level below 357.1 m (1171.6 ft).
- When Lac Seul is above the level at which the Lake St. Joseph diversion comes under Board jurisdiction [356.01 m (1168.0 ft) until the end of May; 356.31 m (1169.0 ft) for June], the diversion flow should be reduced before increasing Lac Seul outflow to more than 550 m³/s.

Lake of the Woods

A) Seasonal Considerations

The Lake of the Woods end-of-winter (March 31) target level range set at the October Regulation Meeting was ideally 322.38 m (1057.7 ft) and preferably no higher than 322.50 m (1058.0 ft). Inflow has fluctuated from lower normal during January to upper normal for February. Outflow has been adjusted in small steps since larger changes can result in damages to structures on the Winnipeg River when ice is present.

Since late November 2018, the Board has operated Lake of the Woods and Lac Seul to limit the combined flows at the Winnipeg River below 1050 m³/s to assist with emergency dam repairs at Slave Falls, which are anticipated to be completed by mid-April 2019. At the current rate of decline, Lake of the Woods is projected to reach a level below 322.50 m (1058.1 ft) on March 31 (i.e. should inflow and outflow remain stable through the month). Snowpack in the southern

portion of the basin was above normal for early March and the water content of the snow was also above normal.

Regulation should hedge against the potential for higher than normal spring inflow. If lake levels remain at the upper end of the target range, outflow should be set to allow for a gradual refill of the lake while balancing downstream interests. The minimum spring elevation will depend on the timing of freshet and must balance the risk of high water with the risk of not meeting refill goals if spring rainfall is below normal. Additionally, there is the need to balance interests on the lake with those on the river; flow increases while ice remains in place on the river risk damages to shoreline structures while reductions in outflow to raise the lake level would negatively impact spawning downstream of the dams.

The points below reflect ideal or desirable regulation objectives over the next few months, based on input provided to the Board.

- Adjust lake level and outflow to achieve a balance between upstream and downstream interests, as inflow dictates.
- Minimize ice damage when possible. Ice damage is greater in the spring if there are rapid changes in water level (on either the lake or the river) and especially if the level rises while there is still a solid ice cover.
- The preferable end-of-April level for Lake of the Woods fishery is no lower than 322.5 m (1058.0 ft). Higher levels would be beneficial to northern pike.
- Regulate to avoid, to the extent possible, any reductions in outflow or any large increases in outflow during the spring spawning season on the Winnipeg River (late April to early June).
- For loons on the Winnipeg River, flow changes during the incubation period (approximately mid-May to the end of June) should be minimized.
- A peak summer level of about 323.0 m (1059.7 ft) on Lake of the Woods is desired by property owners.
- For wild rice on Lake of the Woods and the Winnipeg River, maintain lower lake and river levels and minimize level and flow increases during the floating leaf stage in June and early July.
- For piping plovers on Lake of the Woods, maintain lower lake levels and minimize lake level increases during their nesting and rearing season of May, June and July.
- Within the regulation parameters for Lake of the Woods, regulate outflow to assist in meeting targets/preferences for the Winnipeg River in Manitoba.

B) Adopted Strategy

To March 31st (Drawdown Period)

Manage outflow to reach a March 31st level between 322.38 m and 322.50 m (1057.7 to 1058.1 ft) provided freshet does not begin before April. If freshet has not begun by this date, outflow should be adjusted to hold the level within the above range to the extent practical. Should freshet begin before this date and the target has not been reached, refill should be allowed to begin. In either case, outflow should be adjusted in consideration of the following:

- the inflow rate and volume;
- the potential for ice damage due to level rise on both the lake and the river;
- the need to maintain storage room in the lake to handle higher inflow during refill, and;
- the potential for less-than-normal spring rainfall leading to less-than-normal refill.

After March 31st (Refill Period)

Historically, the refill rate of Lake of the Woods is a factor more of the timing and magnitude of spring rainfall than of snowpack at the end of winter. Since spring rainfall is highly variable and precipitation forecasts are unreliable beyond horizons of more than a few days, regulation must be continually updated, and outflow adjusted in response to changing conditions and forecasts.

i) Low Inflow Conditions

- Adjust outflow as necessary (subject to minimum flow requirements) to keep the lake from declining. If possible, have the lake maintain at least a 10th percentile level, with outflow no lower than 100 m³/s.
- Seek advice from OMNRF on the status of Winnipeg River spawning throughout the spring. Avoid Lake of the Woods outflow reductions during the spawning season (late April to early June), while ensuring the lake level does not decline. Where insufficient inflow to Lake of the Woods does not allow this, balance outflow reductions with the rate of decline of Lake of the Woods.
- Target a lake level above 322.78 m (1059.0 ft) at the end of June, if possible, with outflow no lower than 200 m³/s. This level corresponds to the lower end of the preferred range stated by the Lake of the Woods District Stewardship Association.
- If inflow remains low throughout the refill period, outflow should be adjusted to maintain a balance between upstream and downstream interests.

ii) Moderate Inflow Conditions

- Assess conditions immediately before spawning, as described under “Low Inflow Conditions” above.
- Outflow increases should be kept moderate during the spawning period and reductions should be minimized.
- Set outflow as high as 800 m³/s to prevent the peak lake level from exceeding 323.09 m (1060.0 ft) for the benefit of Lake of the Woods shoreline interests.
- Target a lake level of 322.7 m (1058.7 ft) at the end of May and 322.9 m (1059.4 ft) at the end of June. Balance this by attempting to avoid outflow above the generation capability at Kenora and by optimizing hydroelectric generation downstream.
- Through late May and June, attempt to limit Lake of the Woods outflow changes that would adversely affect nesting loons on the Winnipeg River.
- Through June (and early July), seek to balance the rate of lake level rise with river level fluctuations for the benefit of wild rice growth on both lake and river. Seek advice from First Nations and Grand Council Treaty #3 on the status of wild rice crops to better inform regulation decision-making.
- Maintain Nutimik Lake levels in the preferred range, to the extent possible, by managing outflow from both Lake of the Woods and Lac Seul.

iii) High Inflow Conditions

- Balance higher water levels on the lake with the impact of increased outflow downstream, both in Ontario and Manitoba.
- Avoid outflow above 800 to 900 m³/s if the lake level (or projected level) will remain below 323.2 m (1060.4 ft) in June. A flow of 900 m³/s on the Winnipeg River would cause the level below the Norman Dam to rise 1.4 m (4.6 ft) above normal, whereas a lake level of 323.2 m (1060.4 ft) is only 15 cm (6 in) above median at the end of June.
- Increase outflow as necessary to prevent the lake level (or the projected level) from rising above 323.47 m (1061.25 ft), which is the legislated top of the normal operating range
- An attempt should be made to keep outflow increases to a maximum of 100 m³/s per week, except during the spawning season when it would be desirable to not exceed 50 m³/s per week. Persistent higher inflow could, however, necessitate inflow increases of 200 m³/s per week or more.
- Seek advice from OMNRF on the status of spawning throughout the spring to better inform regulation decisions.